Legislative Program Evaluation in the American States

John Risley Western Michigan University



Background

- Basis of knowledge of state LPE
 - Performance Audits and Evaluations
 - What are the states doing
- Henry and Mark (2003)
 - Research concerning evaluation
 - Metaevaluation (one of six areas)
- Funkhouser (2005)
 - Examination of performance audit content
 - Difference in audit unit structures



LPE Literature

- Growth, survey, description of units
 - Growth of units
 - Characteristics of staff
 - Organizational structure
- Limited review of evaluations and audits conducted
 - Case studies
 - Review of multiple reports



Metaevaluation Literature

- Metaevaluation theory
 - Extensive metaevaluation
 - Limited metaevaluation
 - Use of standards and Guiding Principles
- Metaevaluation of multiple reports
 - Standards-based criteria
 - Limited classification (met/unmet)

Metaevaluation Literature: Multiple Studies

Author(s)	Year	Number of Reports	Random Sample	Relied Solely on Reports	Other Data Examined
Bollen, Paxon, & Morishima	2005	25	No	Yes	None
Chatterji	2005	4	No	No	Interviewed evaluator, reviewed documents
Cooksy & Caracelli	2005	87	No	Yes	None
Leeuw & Cooksy	2005	3	No	Yes	None
Kruse	2005	~200	No	Yes	None
Scott-Little, Haman & Jurs	2002	23	No	Yes	None
Bickman	1997	56	No	Yes	None
Forss & Carlsson	1997	277	No	Yes	None
Hoogerwerf	1992	15	Yes	Yes	None
Larson, et al.	1979	200	No	Yes	None



Methodology: LPE Units and Reports

- LPE units selected
 - LPE units under legislative control
 - NLPES members
 - Search of states and statutes for others
- Reports
 - Other than strictly financial audits
 - Classification issues



Methodology: Metaevaluation Criteria

- Combination of GAGAS for performance auditing, PES, and KEC
- Concise criteria with three ratings (met, partially met, and failed to meet)
- Recognition of limitations
 - Limited information in reports
 - Limited ability for confirmation
 - Limited by selected criteria



Findings

- High percentage meeting criteria
- Performance Audits vs. Evaluations
 - Standards (GAGAS vs. PES)
 - Comparisons
 - Stakeholder identification
- Lack of information on some criteria
 - Timeliness, Quality Control, Human Subjects' Rights



Issues

- Revision of criteria
 - Drop criteria with little evidence in reports
 - Different categories (poor, fair, etc. vs. met, unmet)
- Focus on generalizability and comparisons
- What is being evaluated
 - Agencies/boards vs. programs and policies
- Unit structure and report content
 - Units with a financial focus vs. nonfinancial
- Goal-based vs. needs-based